# Ledbury Investment Plan 2021



June 2021



As a prosperous market town, Ledbury will continue to be a vibrant, thriving community, both socially and economically, with an attractive, well managed and safe built environment in sympathy with the surrounding natural landscape. The town will continue to be a popular destination as an attractive place to shop for residents, the local rural community and visitors, with a successful tourist industry celebrating the town's heritage.

**Ledbury Town Investment Plan Statement 2021** 



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## **EXECUTIVE SUMMARY**

#### **Market Town Investment Plans**

This Ledbury Town Investment Plan is one of five Market Town Investment Plans (MTIPs) commissioned by Herefordshire Council. Herefordshire's market towns, including Ledbury, play a critical role in the county's economy, as focal points for employment; for retail, tourism, leisure and culture; for business investment and growth; for housing; and for access to services. The market towns often provide the key interface between the wider rural areas, access to employment and local services, and connectivity to and from Hereford and other neighbouring areas.

The MTIPs identify a long term vision for the growth of the towns and a programme of potential projects to enable sustainable economic development to deliver the vision. The MTIPs will also play a key role in the development a new long term county wide 'big plan'. The big plan will identify how we will address long term economic challenges in creating new opportunities for growth across the county and how we retain/ attract younger generations, creating great places to live, study, work and invest.

### The Vision for Ledbury

"As a prosperous market town, Ledbury will continue to be a vibrant, thriving community, both socially and economically, with an attractive, well managed and safe built environment in sympathy with the surrounding natural landscape.

The town will continue to be a popular destination as an attractive place to shop for residents, the local rural community and visitors, with a successful tourist industry celebrating the town's heritage."

### The Main Challenges facing the town

Ledbury has a population of 10,054 with a high proportion of over 65s (29% compared to the national average of 20%¹). The town is less deprived than the England average on all measures apart from 'Barriers to Services' which measures the physical and financial accessibility of housing and local services.

Ledbury has a larger proportion of higher value properties than the national average. New housing development has not yet been accompanied by any additional employment land and other infrastructure necessary to promote a sustainable community. Currently the Town Council is reviewing its Neighbourhood Development Plan which aims to address the imbalance in development requirements.

Ledbury has a smaller stock of jobs per head than the national average and saw an increase in benefit claimants between April and September 2020, the early part of the pandemic, from 185 to 220, a rise of 19%. Between 2015 and 2018 Ledbury saw a reduction of 625 jobs (14.5% of the total).

<sup>&</sup>lt;sup>1</sup> ONS – Population Estimates for Lower Layer Super Output Areas in England and Wales by Broad Age Groups and Sex - National Statistics



### The Town's Assets and Strengths

Ledbury acts as a key service centre to the surrounding rural area, east Herefordshire and neighbouring Gloucestershire and Worcestershire. Ledbury railway station has regular services to Hereford, Malvern, Worcester, Birmingham and London. Ledbury has a strong voluntary sector with over 120 local groups. It has a number of visitor attractions and hosts a number of events throughout the year.

The town centre is covered by a Conservation Area, with many important built, historic and heritage assets, some of which are listed. The town sits on the fringes of the Malvern Hills Area of Outstanding Natural Beauty (AONB). The AONB Management Plan 2019-2024 highlights the town fringing its boundary and as one of its special features.

Ledbury has a thriving light industrial base, with companies such as Amcor, Galebreaker, Ornua, Helping Hand, ABE, Heineken and Bevisol; and is well served by growers and producers supplying major supermarkets.

### **Issues in Ledbury**

Issues in Ledbury	Targets
Employment land demand Enhancement of skills base and development of economic potential Limited options for skills development in Ledbury Scope for the development of innovation and micro-businesses	Employment opportunities in the town will rise to the county average within 5 years and the national average within 15 years
Enhance local recreational needs to meet current and projected need and demand Enhance operational functionality of the town No significant student presence in Ledbury	A more sustainable and fully functioning town where young people have the opportunity of employment and a stake in governance and older people are enabled to live full, independent lives for longer
Scope to enhance the civic architecture and townscape and increase the Town Market and other attractions including festivals Scope to enhance the civic architecture and townscape Weak visitor economy	Ledbury becomes a more livable place with a more effective high street within the next 5 years
Scope to enhance the civic architecture and townscape	Visitor numbers and tourism spend will rise to regional average within ten years.

### **Project summary**

The MTIP identifies a number of potential projects that will contribute to the delivery of the town's vision. These include:

Development of employment opportunities:

- Viaduct site 3 Ha employment allocation business units
- Employment Land at Little Marcle Road

Improvements to develop a more sustainable and fully functioning town:

- Rail parking and access
- Landscaping at Master House/St Katherines Car Park leading to the High Street
- Shop Front Grant Scheme

Civic amenities and projects aimed at young people



- Conversion of Town Council offices to Tourist destination
- Relocation of Playing Fields
- Viaduct site Student accommodation

The MTIP shows how each of these projects contribute to the delivery of Ledbury's Vision. It will provide a platform for successful funding bids as suitable funding opportunities become available.

Herefordshire Council will continue to work with Ledbury Town Council and other local stakeholders to identify new project and funding opportunities, carry out feasibility and foundation work, and support local organisations to apply for funding.



## **BACKGROUND**

This Ledbury Town Investment Plan is one of five Market Town Investment Plans commissioned by Herefordshire Council. Herefordshire's market towns, including Ledbury, play a critical role in the county's economy, as focal points for employment; retail, tourism, leisure and culture; business investment and growth; housing; and access to services. The market towns often provide the key interface between the wider rural areas, access to employment and local services, and connectivity to and from Hereford and other neighbouring areas.

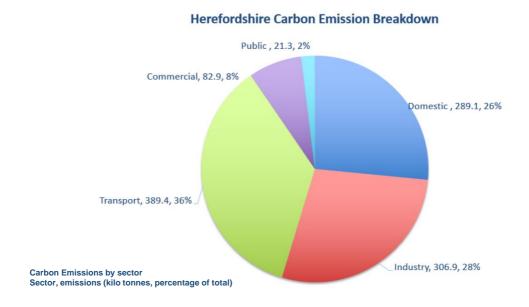
The MTIPs identify a long term vision for the growth of the towns and a programme of potential projects to enable sustainable economic development to deliver the vision. The market town investment plans will also play a key role in the development a new long term county wide 'big plan'. The big plan will identify how we will address long term economic challenges in creating new opportunities for growth across the county, how we retain/ attract younger generations, in creating great places to live, study, work and invest.

### **Climate and Ecological Emergency**

On 8 March 2019 Herefordshire Council declared a Climate Emergency following unanimous support for a climate emergency resolution at full council. This declaration was subsequently updated and strengthened on 11 December 2020 when Herefordshire Council declared a Climate and Ecological Emergency (CEE) following support for a climate and ecological emergency resolution at full council.

Further to these declarations the council approved the ambitious new target to become zero carbon and nature rich by 2030.

The below chart illustrates Herefordshire's current carbon emission split and the areas of focus for the Ledbury MTIP to support the Herefordshire's journey to net zero.

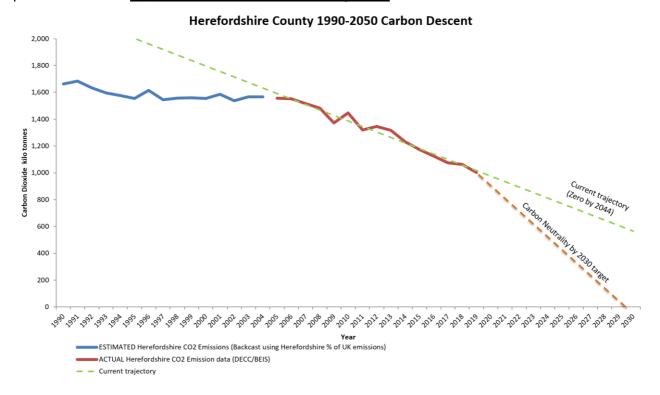


In order to achieve this target, as illustrated below, a new Herefordshire Climate & Nature Partnership and Board have been established to catalyse and coordinate new action across the



County. These actions have been grouped into a series of six different action plans including: Housing & Buildings; Transport; Energy; Farming & Land Use; Waste and Food.

The details of the Herefordshire Climate & Nature Partnership, including the six themed action plans are set out: https://zerocarbon.herefordshire.gov.uk/



As a key strategic plan the Ledbury MTIP is strongly committed to delivering Herefordshire's net zero and nature rich commitment and will work in partnership with its communities, businesses and the Herefordshire Climate & Nature Board to achieve this through the development and delivery of the plan.

### Community Including the Impact of Covid-19

The damage to the economy and to health from Covid-19 has been felt across Herefordshire. During 2020 and the early part of 2021, the pandemic reached all corners of the county and has had an impact on every community. During 2020, the UK economy contracted by 9.9%. It remains to be seen what the long-term impact of the pandemic will be, but within many sectors we are likely to see a shift to working, learning and engaging in commerce remotely on digital platforms.

The projects proposed in this Plan have been developed through engagement with key stakeholders in Ledbury and will help the town to attract essential investment as the need to promote recovery opens up new funding opportunities.

Attitudes towards working from home have changed substantially since the start of the COVID pandemic and many workers will continue to work from home long after it has ended.

There could be positive implications for Herefordshire's Market Towns in what is being termed 'hybrid working'. The Centre for Towns recently reported that its research indicates "big potential for places to market themselves as online working destinations" as predictions indicate that the longer people are required to work at home, the greater the adoption of home working will be beyond the current situation.



The best performing towns are ones with a healthy mix of age groups and professional types. An increase in home working would have a significant positive impact in rebalancing Herefordshire's market towns demographics and towns should therefore actively promote themselves to attract in and retain a thriving working age population.

Towns will need to work closely with Herefordshire Council to ensure that digital connectivity is adequate to support the needs of home workers. Clearly Herefordshire market towns have a significant 'quality of life' offer, with a good range of local services.

### **Economy**

Herefordshire faces a number long term economic challenges such as the lowest level of productivity of any county in England<sup>2</sup>, a low wage economy (19% below the national average<sup>3</sup>), a deficit of higher level skills (41.4% of the population has NVQ level 4 national average of 43.1%<sup>4</sup>), an aging population (25% over 65 compared to a 18% nationally), and a significant shortage of labour (2.9% claiming unemployment benefits<sup>5</sup>).

However, the county has a significant number of opportunities, including local strengths in food and drink, tourism, and agriculture, specialisms in fast growing global markets like cyber security, an outstanding quality of life, and new university (New Model Institute in Technology and Engineering). The county is also very well placed to benefit from a post Covid lifestyle trend, as people now look to increasingly work remotely away from populated cities to locations offering a better quality of life.

The market towns have a crucial role to play in addressing the long term economic challenges, and realising the county's many opportunities. Key local centres for housing, culture, access to public services, tourism, with strong local communities and identities. Establishing great vibrant places to live and meaningful employment opportunities will be key to stemming the aging population, in retaining/ attracting younger generations to study, live and work in the county for generations to come.

Ledbury is particularly well placed to realise some of these opportunities, significantly contributing the future economic success of the county as a whole. A highly attractive and popular market town, strategically well placed on the road network (close to the M50), offering a great place to live, visit and work.

As people's approach to work and quality of life requirements change, Ledbury is well placed to benefit from an increasing transition to a digital economy, with people working from home or flexible workspaces in attractive, less densely populated locations away from city centres.

The Plan identifies a vision for growth and a programme of investment projects required to deliver the vision and support the economic development of Ledbury over the next fifteen years. Funding from many different sources will be needed to achieve them. The Plan identifies the timetable for delivery, lead body and potential sources of investment for each of the projects.

<sup>&</sup>lt;sup>2</sup> ONS Regional Differences in Productivity July 2021

<sup>&</sup>lt;sup>3</sup> Understanding Herefordshire ONS data 2019

<sup>&</sup>lt;sup>4</sup> ONS Population Survey 2020

<sup>&</sup>lt;sup>5</sup> ONS claimant count October 2021



## THE MAIN CHALLENGES FACING THE TOWN

A full review of all extant documents produced in the last five years relating to Ledbury's economic and community development is attached at Appendix 1. This contextual analysis has informed the selection and prioritisation of investment proposals in the Town Investment Plan.

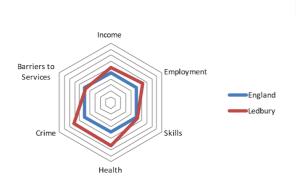
A review of the 2019 Indices of deprivation identifies the main challenges facing the town summarised as follows:

- Ledbury is less deprived than England on all measures apart from Barriers to Services
- Ledbury has a similar population to other market towns apart from Kington. Population just over 10,000. 9% more over 65s than the national average.
- There is a smaller stock of jobs per head than the national average.
- Ledbury has seen an Increase in benefit claimants by 19%
- Ledbury experienced a loss of 625 jobs between 2015-18.
- Distinctive sectors for Ledbury include: manufacturing, wholesale/retail, transport, accommodation and food, professional services, arts and entertainment.
- Ledbury has a higher proportion of higher value properties than the national average.

# **English Indices of Deprivation 2019**

### Ledbury

## **Domains of Deprivation**



Domains	England Average	Ledbury
Income	16422	19376
Employment	16422	20783
Skills	16422	16984
Health	16422	24084
Crime	16422	23500
Barriers to Services	16422	15965

The radar diagram ranks all 32,844 Lower Layer Super Output Areas (LSOAs) in England according to the indices of deprivation. Each LSOA has a population of circa 1,500 people or 650 households.

- The blue line indicates the England average;
- Within the blue line is more deprived;
- Outside the blue line is less deprived.



The radar diagram above is derived from the English Indices of Deprivation 2019. It ranks each neighbourhood in England in terms of their characteristics in relation to the following indicator sets:

- The Income Deprivation Domain measures the proportion of the population experiencing deprivation relating to low income.
- The Employment Deprivation Domain measures the proportion of the working-age population in an area involuntarily excluded from the labour market.
- The Education, Skills and Training Deprivation Domain measures the lack of attainment and skills in the local population.
- The Health Deprivation and Disability Domain measures the risk of premature death and the impairment of quality of life through poor physical or mental health. The domain measures morbidity, disability and premature mortality but not aspects of behaviour or environment that may be predictive of future health deprivation.
- The Crime Domain measures the risk of personal and material victimisation at local level.
- The Barriers to Housing and Services Domain measures the physical and financial accessibility of housing and local services. The indicators fall into two sub-domains: 'geographical barriers', which relate to the physical proximity of local services, and 'wider barriers' which includes issues relating to access to housing such as affordability.

Pressure for new houses has resulted in extensions to the town in a number of directions. These are predominantly to its north, beyond the viaduct, and to the south, crossing over Ledbury bypass.

As yet this growth has not been accompanied by any additional employment land and other infrastructure which is considered necessary to promote a sustainable community. Currently the Town Council is reviewing its Neighbourhood Development Plan which aims to address the imbalance in development requirements.

## THE VISION FOR LEDBURY

As a prosperous market town, Ledbury will continue to be a vibrant, thriving community, both socially and economically, with an attractive, well managed and safe built environment in sympathy with the surrounding natural landscape.

The town will continue to be a popular destination as an attractive place to shop for residents, the local rural community and visitors, with a successful tourist industry celebrating the town's heritage.

### **Objectives**

This Vision helped shape the Objectives which are grouped under 6 headings:

- Housing
- Employment and Economy
- Built Environment
- Natural Environment
- Community and Leisure
- Transport and Infrastructure



## THE TOWNS ASSETS AND STRENGHTS

We have set out below the key assets and strengths of the town

- Ledbury acts as a key service centre to the surrounding rural area, East Herefordshire and neighbouring Gloucestershire and Worcestershire.
- The town centre is covered by a Conservation Area, with many important built, historic and heritage assets, some of which are listed.
- Ledbury has a thriving light industrial base, with companies such as Amcor, Galebreaker, Ornua, Helping Hand, ABE, Heineken and Bevisol; and is well served by growers and producers supplying major supermarkets.
- Ledbury is the gateway to Herefordshire and the Welsh Marches and sits on the fringes of the Malvern Hills Area of Outstanding Natural Beauty. Ledbury itself has a number of visitor attractions and hosts a number of events throughout the year.
- Ledbury has a railway station with regular services to Hereford, Malvern, Worcester, Birmingham and London with improvements to access and car parking required.
- Ledbury also has a town trail (part of a former railway branch line), canal and riverside walk, and forms part of the Herefordshire Trail and Geo Park Way.
- The Malvern Hills Area of Outstanding Natural Beauty (AONB) Management Plan 2019-2024 highlights the market town of Ledbury as fringing its boundary and as one of its special features.
- Ledbury has a strong voluntary sector with over 120 local groups.



The Ledbury policy context summary:

- 1. Ledbury is a thriving market town and acts as a key service centre to the surrounding rural area, East Herefordshire and neighbouring Gloucestershire and Worcestershire.
- 2. The town centre is covered by a Conservation Area, with many important built, historic and heritage assets, some of which are listed.
- 3. The town is scheduled to accommodate growth mainly within an urban extension to the North. The Local Plan and LNDP seek to balance new developments with the environmental and historic constraints of the town extending sustainable transport routes (including rail, bus, cycle and pedestrian access), affordability (housing, jobs), and through the provision of new community infrastructure. This also includes the creation of new, accessible green space, outdoor play and sports facilities.
- 4. Ledbury has a thriving light industrial base, with companies such as Amcor, Galebreaker, Ornua, Helping Hand, ABE, Heineken and Bevisol; and is well served by growers and producers supplying major supermarkets. Proposals seek to provide employment land to the West upgrade existing business sites and develop brownfield sites.
- 5. Ledbury is the gateway to Herefordshire and the Welsh Marches and sits on the fringes of the Malvern Hills Area of Outstanding Natural Beauty. Ledbury itself has a number of visitor attractions and hosts a number of events throughout the year. There are opportunities to increase local hotel and visitor accommodation provision, enhance visitor infrastructure and undertake cross-boundary promotion with other areas to turn days into stays.
- 6. Infrastructure (transport, broadband connectivity, community facilities) is needed to support this growth including reducing dependency on the private car. Ledbury has a railway station with regular services to Hereford, Malvern, Worcester, Birmingham and London with some improvements to access and car parking required.

## SPATIAL CONTEXT

Herefordshire's Core Strategy contains a chapter on Place Shaping. For Ledbury this sets out area policies and proposals to support the town to fulfil its role as a 'thriving service centre to its surrounding rural area in the east of the county'.

The focus is on meeting housing needs (including affordable housing), reducing the need to travel by private car, facilitating the provision of new jobs to stem out-commuting, improving the delivery of, and access to, services, and realising the value of the local environment by promoting sustainable tourism and high quality housing.

 Developing Ledbury as a forward thinking, self-reliant and sustainable lifestyle community to reflect increasing climate change challenges. For example, through self-build zero carbon based housing developments, growing its own food, generating renewable energy and recycling waste and water.



- To ensure that new housing in Ledbury meets the needs of residents and is developed in a sustainable manner. To meet the target set out in the Core Strategy Herefordshire Council allocated 625 dwellings on the north of the town on what is known as the viaduct site. Windfall provision and approved planning applications have brought forward approximately 200 dwellings and the approval of 321 dwellings following an appeal means the total will exceed the target. The Ledbury NDP seeks to address what is a traditional low income area but with high cost housing due its suitability for commuting to the Midlands and beyond.
- Delivering a mix of sustainable employment sites to cater for future growth the priority here is on high-quality, long-term employment, business start-ups and creative industries.
- Ledbury has a number of visitor attractions within the town and nearby and hosts a number
  of events throughout the year. The Ledbury NDP encourages proposals that increase local
  hotel and visitor accommodation provision in the urban area, and outside of the urban area
  the re-use of existing buildings into self-catering tourism units. It references the need for a
  new hotel which would provide employment opportunities, but also the need to provide
  better visitor infrastructure.
- Promoting a choice of retail, leisure and community activities in ways that enhance the
  appearance and historic character of the town. Ledbury has a range of independent shops,
  food outlets, services and pubs as well as a number of specialist shops which attract visitors
  from further afield and have also created online businesses.
- Offering a good standard of facilities, services and open spaces. This includes supporting
  health facilities to expand, new or improved community facilities for young people, facilities
  for people with mobility impairment, and supporting the establishment of a tri-service
  emergency centre.
- Reducing vehicular dependency through promoting the use of cycling, walking, and public transport including the use of train services for work, business and leisure needs. This includes improvements to the town trail and improvements to the accessibility and facilities at the railway station.
- The Management Plan highlights the need for cross-boundary promotion with Malvern and Ledbury as part of attempts to build quality experiences that turn days into stays.

## STAKEHOLDER ENGAGEMENT

Following the stakeholder Zoom meeting in December there was a further meeting with the Town Council lead stakeholder to discuss the outcomes and the next steps. The minutes of the stakeholder meeting were circulated to all those attending.

Engagement with stakeholders reflects the short-list of projects agreed with the Town Council which are: land next to the Heineken Site as potential employment land; rail access with car parking and small business units on land to the east of the rail station; landscaping of part of St Katherine's car park next to the Master's House; relocation of the Town Council to enable the historic building to be re-purposed for tourism and revenue generating activities.

Several one to one engagement meetings have been held with Heineken, with 2 meetings including council officers, and a further meeting including the NDP development team.

2 stakeholder Zoom meetings were held with members of the Ledbury Sports/Football clubs in respect of a potential new site adjacent to the potential employment site at Little Marcle Road (Heineken) as part of the NDP development with which the MTIP work is closely aligned.



We have held a significant number of phone calls and virtual meetings with project leads and a range of service areas within Herefordshire Council to discuss the potential for transfer of funds and responsibilities for the landscaping of St Katherine's car park as well as for the potential for the Town Council to take space at the Masters House.

Further stakeholder engagement with the landowner, Herefordshire Sustainable Transport Group and Herefordshire Council officers in respect of car parking at the rail station has taken place between January and the end of March and is on-going.



## THEORY OF CHANGE

A Theory of Change linked to the projects proposed arising from the strategy is set out below

Project	Interventio n Framework	Issues in Ledbury	Action	Output	Outcomes	Impact	Transformation Target
Employment Land at Little Marcle Road	Business/Ec onomy	Employme nt land demand	Acquire and encourage the development of new employment land	New serviced employment land	Increased stock of land to meet local employment demand	More sustainable settlement on a live/work basis	Employment opportunities in the town will rise to the county average within 5 years and the national average within 15 years
Relocation of Playing fields	Town/Civic Amenities	Enhance local recreation al needs to meet current and projected need and demand	Acquire new playing field site	Better recreational and leisure environment	Increased residential desirability. Increased sport participation and volunteering	More attractive settlement to people wishing to live/work in Ledbury	A more sustainable and fully functioning town where young people have the opportunity of employment and a stake in governance and older people are enabled to live full, independent lives for longer
Rail parking and access	Town/Civic Amenities Business/Ec onomy	Enhance operationa I functionalit y of the town	Develop key railway station infrastructure	Better and more accessible rail and parking options	Better communicat ions and commercial infrastructur e	More accessible and sustainable location for employment/lei sure	A more sustainable and fully functioning town where young people have the opportunity of employment and a stake in governance and older people are enabled to live full, independent lives for longer



Project	Interventio n Framework	Issues in Ledbury	Action	Output	Outcomes	Impact	Transformation Target
Landscaping at Masters House/St Katherines	Town/Civic Amenities	Scope to enhance the civic architectur e and townscape and increase the Town Market and other attractions including festivals	Invest in the development of this element of public realm	More attractive public environment, better use of civic buildings and public space	Better performing physical estate in Ledbury, support for local producers through expanded market and a contribution to the wider county wide tourism offer.	More effective use of public assets, increased visitor numbers through expanded Market and other activities – festivals etc.	Ledbury becomes a more livable place with a more effective high street within the next 5 years
Skills Development	Business/Ec onomy	Enhancem ent of skills base and developm ent of economic potential	Create a skills hub linked to key training providers with a focus in Hereford	A more skilled pool of workforce choices for employers and potential inward investors	A more productive and skilled town	Ledbury is more able to sustain its development as an economic entity	Employment opportunities in the town will rise to the county average within 5 years and the national average within 15 years
Canal restoration link to skills – training facility	Business/Ec onomy	Limited options for skills developm ent in Ledbury	Create a skills hub linked to key training providers with a focus in Hereford	Enhanced canal facilities more local people trained	A more productive and skilled town	Ledbury is more able to sustain its development as an economic entity	Employment opportunities in the town will rise to the county average within 5 years and the national average within 15 years
Conversion of Town Council offices to Tourist destination	Tourism/Visi tors	Scope to enhance the civic architectur e and townscape	Conversion of key strategic tourism asset	More attractive public environment, better use of civic buildings	Better performing physical estate in Ledbury	More effective use of public assets	Visitor numbers and tourism spend will rise to regional average within ten years.
Viaduct site – Student accommodati on	Business/Ec onomy	No significant student presence in Ledbury	Holistic investment in the civic, and employment infrastructure	Creation of student accommodati on in town centre	Attraction of skilled and learning based	A town with a richer mix of people of all skills and potential	A more sustainable and fully functioning town where young people have the



Project	Interventio n Framework	Issues in Ledbury	Action	Output	Outcomes	Impact	Transformation Target
			make Ledbury a more balanced place in terms of its demography. Making Ledbury attractive for economically active incomers.		residents to Ledbury		opportunity of employment and a stake in governance and older people are enabled to live full, independent lives for longer – discernable change in 5 years
Viaduct site – 3ha employment allocation – Incubator/star t-up units link to NMite	Business/Ec onomy	Scope for the developm ent of innovation and micro- businesse s	Create a skills hub linked to key training providers with a focus in Hereford	Development of incubation services for micro- enterprise in Ledbury	Creation of a new cadre of micro- enterprises	Ledbury benefits from access to HE know how and dynamism	Employment opportunities in the town will rise to the county average within 5 years and the national average within 15 years
Shop/building frontage grant scheme	Tourism/Visi tors Town /Civic Amenities	Weak visitor economy	Development of a scheme to bring forward private sector investment in key High Street properties	Improved Built environment in the Town	More footfall and private investment	More demand to visit and invest in the town	Ledbury becomes a more livable place with a more effective high street within the next 5 years



## SUGGESTED PROJECTS

The following projects and 'investment themes' emerged through the stakeholder engagement process. These projects and themes were validated through a wider stakeholder meeting in late December 2020 and subsequent group and one to one discussions in the first quarter of 2021.

The tables below provide a short form summary by way of an overview of projects and themes, those projects that could be considered appropriate for Herefordshire Employment Land and Incubation Space Capital Programme funding (amongst other sources), and individual descriptions of those projects that are considered strategically significant, with the potential to attract funding outside of the Council. It is supported by a theory of change, showing aspirations for impact.

The package of projects identified in this Town Investment Plan will need to access a range of funding sources in order to be delivered.

The majority of the projects identified will need to explore alternative funding options which could include: private investment including Section 106 funding; Heritage Lottery; charitable trusts; other public sector funding such as the capital programmes of the West Mercia Police Service; the Hereford and Worcester Fire service; the Herefordshire Clinical Commissioning Group; the Marches LEP; Homes England etc.

In addition to these sources of funding there are a range of Government funding opportunities already in place and more will be announced going forward. Some of the projects in the Plan will require revenue funding as well as capital investment. There may be opportunities to package projects together to bid for funding as well as to bid for funds in phases on the larger projects. Different funders will requires different information and governance arrangements which will need to be considered on a bid by bid basis. The evidence bas and supporting information produced to support this Plan will be a useful information and policy context to help inform bids for funding.

In May 2021 the Town Council and wider stakeholders met to consider the relative priority to allocate to each project. A scoring matrix based on the good practice methodology identified by the Town Hub which supports the national implementation of the Town Fund was used to assess the relative merit of each project. Within the matrix there are 8 themes identified through and validated by engagement with local stakeholders.

For Ledbury the key criteria agreed were: contribution to net zero; attraction of more visitors/inward investment; increased GVA (a measure of the productivity of businesses); increased business diversity (an increase to the range and variety of businesses operating locally); higher skills; better population balance (supporting a wide demographic spread of age groups); greater equity (supporting fairer access to all determinants of quality of life) and equality agenda (eliminating any form of discrimination). Each project was scored by the group on a scale of 1-5 where one is lowest to provide a group composite score. These scores then used to rank the project as set out in the summary table at Appendix 2.



Project	Summary
Viaduct site – 3ha employment allocation - business units	Potential for high tech business units to provide incubator space that NMITE and spin-out businesses would be looking for.
	The opportunity to open up 6.7 acres of existing brownfield land for employment use. The site is currently part of the Heineken works that has been identified as surplus to operational requirements. Heineken has expressed interest in disposal of this area of land as it seeks to consolidate and increase the efficiency of its Ledbury site.
Employment Land at Little	This project could include options for site acquisition to accelerate delivery and influence eventual end-use of the site including green energy options.
Marcle Road	To note also that Heineken is offering 19 acres of greenfield land adjacent to its Ledbury site to the market for commercial development. This land is identified in the Ledbury NDP as employment land.
	Provisional Cost - £6,800,000
Rail parking and access	This project addresses the need for additional car parking at Ledbury Station as well as opening up pedestrian access (including disabled access) to the East bound platform. The car parking element has clear revenue potential. The potential to include small business units and a local farm shop equally present revenue options for the scheme. Provisional Cost £2.5 million
Landscaping at Master House/St Katherines Car Park leading to the High Street	Existing plans to landscape the area to the front of the building including part of the adjoining St Katherine's car park have not been realised notwithstanding the availability of funding for that purpose. Transfer of the asset to the Town Council would enable more 'creative' and flexible procurement to deliver the landscaping 'project' within the existing budget allocation. The finished public space could be transferred as an asset to the council to enhance the council's space for holding markets and events in the heart of the town. Provisional Cost - £120,000
Shop Front Grant Scheme	Financial support to encourage businesses based in Ledbury to revitalise their shop front. Provisional Cost - £200,000
Conversion of Town Council offices to Tourist destination	This would involve relocation of the Town Council to the Masters House to allow repurposing of the existing building for holiday let and wider tourism/local facilities to generate revenue and add to the Towns Heritage Tourism offering. Provisional Cost - £500,000
Relocation of Playing Fields	Relocation of the playing fields including an up-grade of pitch type and facilities to support strong community involvement in sports – requires circa 5ha identified potentially on land adjacent to little Marcle employment site. Provisional Cost - £1,500,000



Project	Summary
Viaduct site – Student accommodation	The development site opens up the possibility for the location of some student accommodation on the development with close access to the station.

The two projects below were not included in the main list of projects as whilst they are deemed of value there are concerns that they have some long term delivery challenges. They are also outlined in yellow to represent the challenges associated with them in the project prioritization table at Appendix 2

Canal restoration link to skills – training facility	Canal Trust and HCT led skills programme to include NMITE and a local skills/training access point for reskilling/through-life learning.
Skills Development	To support Ledbury's viability as a thriving balanced economy, the town needs to develop integrated and forward-looking skills development capacity to support its residents and to attract inward investment. The Skills Foundry project, developed as a collaboration between NMITE, HCA and Rural Media as part of Hereford's Stronger Towns Funding bid, aims to include Herefordshire's market towns in a hub and spoke delivery model and will actively engage with Ledbury.



		Investment Proposa	l Form			
Project Name: Employment Land at Little Marcle Road (2.7 hectares brownfield site)						
Intervention Framework	Economy and business	Town & Civi	c amenities			
employment with commuting out of	Description - There is an imbalance between housing and employment with some 40% of the working population commuting out of the town. The Ledbury NDP identifies an				Outputs	
Through the Investengaged and sho hectares site to the developments.  This investment p 2.7 hectares (6.7 employment use. works that has be operational requirin disposal of this and increase the investment plan of the market to bring costs associated provides a strong.	£6,800,000	5 Years	The opportunity to open up 2.7 hectares (6.7 acres) of existing brownfield land for employment use. The site is currently part of the Heineken works that has been identified as surplus to operational requirements. Heineken has expressed interest in disposal of this area of land as it seeks to			
	1 ,				consolidate and increase the efficiency of its Ledbury site.  This project could	
Potential funding sources	expressed an inte land and is demon to engage in the Ir process as a 'com given its wider eco footprint in Herefo  We are currently for options between	munity stakeholder' conomic and corporate rdshire.  acilitating discussion in Heineken and sincil on options that acquisition by the ing works to			include options for site acquisition and enabling works by Herefordshire Council to accelerate delivery and influence eventual end-use of the site including green energy options.	



Investment Proposal Form					
	eventual end-use of the site including green energy options.				
Exit (Sustainability) Strategy	This project will raise capital receipts which over a phased time period will repay the investment proposed.				



Investment Proposal Form							
Project Name: Ra	Project Name: Rail parking and access						
Intervention Framework	Economy and business	Town & C	ivic amenitie	s			
car parking at Led	dbury Station as wel		Cost	Timescal e	Outputs		
pedestrian access bound platform. Caccess are severed street parking and transport. These delivering the widdenefits and advance Connectivity and development aspic creation and grow of business incube potential for a busimprove transport considered to be of additional house	Depende nt on core £ TBC strategy review		Enhance operational functionality of the town. Better and				
Demand Analysis		nt on core strategy	more accessible rail and parking options. Better communications and commercial infrastructure. More accessible and sustainable				
Potential funding sources			location for employment/leisur e.				
Exit Further discussions with the rail operator (Sustainability) and the development of a worked up scheme are required as a next step.							



		Investment Proposa	l Form								
Project Name:	Project Name: Landscaping at Master House/St Katherines Car Park leading to the High Street										
Intervention Framework	Economy and business	Tourism & the Visitor Economy	Town & Civic amenities								
This area of th		s of significant historic and ateway into the high street	Cost	Timesc ale	Outputs						
and surroundir House is an im Herefordshire asset transfer landscape the part of the adjorealised notwit funding for tha Herefordshire more 'creative' Council to delive existing budge the case for the an asset to the	ng areas. The repressive historic Council but with to the Town Courarea to the front bining St Katheri hstanding the avert purpose, and Council to the Tower the landscapt allocation with e finished public council to enha	ecently refurbished Masters cobuilding owned by an extant agreement for an uncil. Existing plans to of the building including ne's car park have not been vailability of substantial responsibility from own Council would enable curement by the Town bing 'project' within the then the potential to make space to be transferred as note the council's space for the heart of the town.		6	Scope to enhance the civic architecture and townscape. More attractive public environment, better use of civic						
Demand Analysis	by the Town C support for the	standing delivery aspiration ouncil. It has significant local visual improvements he potential to extend the	£100,000	months to 12 months	buildings. Better performing physical estate in Ledbury. More effective use of public assets						
Potential funding sources	transferred for completed and modifications to	n 106 monies available to be delivery – a design has been would require some o allow tendering for a ver within budget.									
Exit (Sustainabilit y) Strategy	undertaken by asset transfer of Management of	n-going maintenance Town Council following of the Land. Project capabilities would be 'bought n Council from Herefordshire									



		Investment Proposal Form										
Project Name: F	Project Name: Relocation and up-grading of sports pitches											
Intervention Framework	Economy and business	Tourism & the Visitor Economy	y Town & Civic amenities									
Description: Re of pitch type and in sports – requito little Marcle e A December 20 of Sport puts spontributed £17 GVA of Sport haby 20.4% betwee creates signification through the range	Timescale	Outputs										
Demand Analysis	shortfall of land fo highlights the land size. Existing Full planning permission the relocation of the very active footbal stages with significant contributions all of with new housing. local Ledbury Foo	ditional housing adds to the r playing fields. The NDP I shortage relative to population Pitcher site was granted on for 100 houses and requires the football club. The Town has a self-community at all ages and cant participation and volunteer is which is set to increase in line Current estimates form the totall Club that 20% of the Town as club and related activities.	£1.5M	12 to 18 months	All weather pitches providing year round facilities to support and increase							
Potential funding sources	identified S106 fur and recreation. Th	on with Herefordshire Council nding that is available for sport se Football club is also exploring nt sporting bodies.			participation.							
Exit (Sustainability) Strategy	land requirement - acquisition whether other 'planning ga landowners. Discu potential for emplo Road with scope f fields is on-going a	clearer definition in terms of - and the nature of land er via purchase, land swap, or in' type approach with local assion in the context of the byment land at Little Marcle or adjacent land for the sports and requires further in-put and derefordshire Council and uncil.										



		Investment Proposal For	m						
Project Name: 0	Conversion of Town	Council offices to Tourist des	tination						
Intervention Framework	Economy and business	Tourism & the Visitor Economy	Town & Civic amenities						
Description: The to the Masters Houlding for holid	Cost	Timescal e	Outputs						
offering.	ue and add to the T	owns Heritage Tourism							
	within the Masters	could be effected through House leased from							
Demand Analysis	revenue generating across the UK and funding. There is a accommodation in to the general offestays. Additional uses.	ng of historic buildings for ng activities is commonplace d provides the basis for self- a shortage of holiday a Ledbury and this would add ar and also encourage longer uses for inter alia conferences ald broaden the commercial	CEOOK	18	Enhanced public realm. High profile visitor attraction to				
Potential funding sources	eligible for related Heritage Lottery F full business plan potential for borro	et the project would be funding including the fund and Historic England. A would demonstrate the wing/debt finance against ouncil could consider if appropriate.	£500k	months	encourage longer stays and encourage additional footfall into the town.				
Exit (Sustainability) Strategy	sustaining with an available for addit required. £1 of Pu heritage-led reger	become financially self- y surpluses generated ional developments if blic sector investment in neration generates £1.60 in nic activity over 10 years – a							



Investment Proposal Form											
Project Name: Ledbury Viaduct Site – Student Accommodation											
Intervention Framework	Economy and business	Tourism & the Visitor Economy	Town & C	ivic amenities							
Description: B	oor Homes plans	to build 625 homes and	Cost	Timescale	Outputs						
mixed-use site in Business Park. to the newly est student accommunity is est accommodation enterprise amore business demai graduates at the Project options development of to support this visiness business demains a support this visiness development of to support this visiness development of the support t	next to Ledbury V This project 'cond ablished NMITE a nodation on that s ablished and den increases, that w ngst graduates as and for the higher s e University. could include the accommodation l vider aspiration in	vould encourage well as providing		12-18	Influx of younger undergraduates to the town with the opportunity over time to 'incubate' enterprising start-						
Demand Analysis	determine project	oility work is required to ct demand and viability ness for Council Capital	£TBC	months	up businesses and attract inward investment in small high tech business start-up						
Potential funding sources	developed to de private sector or investment, or a	would need to be termine the potential for public sector combination, including ing at the appropriate			that requires skilled engineers.						
Exit (Sustainability) Strategy	the nature of an Investment for e generation from	rould need to be given to y Council Capital either long-term revenue rental income, or a an' basis for repayment nt.									



		Investment Propos	al Form								
Project Name: L	Project Name: Ledbury Viaduct Site – 2.9 ha employment land allocation potential for business units										
Intervention Framework	Economy and business	Tourism & the Visitor Economy	Town & Civic amenities								
will plan to build Ledbury, on a s Business Park. development ar units for lease to expansion to me employment spander supplied premises to ena expansion accoplanning meetin which acts as a performance an skewed demogropportunities for Project options development of to support this sthe developer h	s expressed at the ve, from the local area or its economic e Town's currently viding employment y active. acquisition of land and or Herefordshire Council ent for the town. Whilst ite within its planning or delivery that could be	£TBC	Timescale  12-18 months	Business units to meet the requirements of local businesses to relocate within the town, or start and grow businesses. The potential to encourage high tech and related							
Demand Analysis	determine proje and appropriate	cility work is required to ct demand and viability ness for Council nd and Business Space nme funding.			start-ups linking to defence and security, engineering and food sectors with a requirement for						
Potential funding sources	developed to de private sector or investment, or a	s would need to be stermine the potential for public sector combination, including sipation or contribution.			higher level engineering skills and a link to NMITE						
Exit (Sustainability) Strategy	the nature of an Land and Busin Programme Inve term revenue ge	rould need to be given to y Council Employment ess Space Capital estment for either longeneration from rental orter term 'loan' basis for development.									



### **Next Steps**

This is one of five Market Town Economic Investment Plans commissioned by Herefordshire Council for each of Herefordshire's market towns.

Herefordshire Council has identified a number of projects which could be funded by them. As a result in addition to this Market Town Investment Plan, Rose Regeneration has completed Outline Business Cases (OBCs) and Project Mandates for the following projects for the Council's consideration.

OBCs have been developed and submitted for:

- Employment Land at Little Marcle Road 2.7 hectare brownfield site at Heineken
- Rail Parking at Land adjacent to Ledbury Rail Station

Project Mandates have been developed and submitted for:

- Viaduct Site 3 Ha employment land
- Viaduct site Student Accommodation
- Ledbury Town Council Offices conversion for Tourism Use

Once the Plans, OBCs and Project Mandates have been considered by Herefordshire Council it is recommended that the Council works with the five market town councils to establish an appropriate delivery mechanism to oversee, secure funding for and monitor the delivery of the Market Town Economic Investment Plans. This delivery mechanism should be led and supported by Herefordshire Council and should involve representatives from each Town Council.



# **APPENDIX 1 – STRATEGIC CONTEXT SUMMARY**

National context Regional Context Herefordshire Context Ledk	bury Context
Industrial Strategy – places foundation: tackling entertenched regional disparities. Enteroficial mobility – it is in the bottom providing a se surrounding runding ru	principal market town, ervice centre for the town, ural hinterland, East and neighbouring re and Worcestershire.  Economic Vision — Ret towns to maximise uilding thriving and vice centres.  Core Strategy — Orting housing need ordable housing), need to travel by private ent generation to stem g, improving access to viewing the environment hic asset through our serve and develop erve and facilities, and recreation, preserve ent, and nurture the town urry as a forward reliant and sustainable nunity.  The serve and develop ervice and housing erve and develop ervice and evelop ervice and evelop ervice and sustainable enth of the employment of educational facilities, and recreation, preserve ent, and nurture the town reliant and sustainable nunity.



# **APPENDIX 2 – PROJECT PRIORITISATION**

PROJECTS	ТНЕМЕ	DESCRIPTION	Indicative Cost (,000)	Contribution to Zero Carbon	More Visitors and Inward Investment	Increased GVA	Increased Business Diversity	Higher Skills	Leads to Better Population Balance	Greater Equity	Equality Agenda	Score
Viaduct site – 3ha employment allocation - business units - Ledbury	Skills Investment	Potential for high tech business units to provide incubator space that NMITE and spin-out businesses would be looking for.	£1,000	5	4	5	5	4	5	5	4	93%
Employment Land at Little Marcle Road - Ledbury	Employment Space	The opportunity to open up 19 acres for employment use. The site is currently greenfield, identified in the draft NDP for employment use. The landowner has recently expressed interest in disposal of the land. This project could include options for site acquisition and enabling works by Herefordshire Council to accelerate delivery and influence eventual end-use of the site including green energy options.	£6,800	5	4	5	5	3	Q	5	4	90%
Rail parking and access - Ledbury	Transport	This project addresses the need for additional car parking at Ledbury Station as well as opening up pedestrian access (including disabled access) to the East bound platform. The car parking element has clear revenue potential. The potential to include small business units and a local farm shop equally present revenue options for the scheme.	£2,500	5	5	4	4	4	4	4	5	88%
Landscaping at Master House/St Katherines Car Park leading to the High Street - Ledbury	Public Realm	Existing plans to landscape the area to the front of the building including part of the adjoining St Katherine's car park have not been realised notwithstanding the availability of funding for that purpose. Transfer of funding to the Town Council would enable more 'creative' and flexible procurement to deliver the landscaping 'project' within the existing budget allocation. The	£120	5	4	4	4	2	4	4	5	80%



PROJECTS	THEME	DESCRIPTION	Indicative Cost (,000)	Contribution to Zero Carbon	More Visitors and Inward Investment	Increased GVA	Increased Business Diversity	Higher Skills	Leads to Better Population Balance	Greater Equity	Equality Agenda	Score
		finished public space to be transferred as an asset to the council to enhance the council's space for holding markets and events in the heart of the town.										
Shop Front Grant Scheme - Ledbury	Commercial Developmen	Financial support to encourage businesses based in Ledbury to revitalise their shop front.	£200	5	4	4	4	2	3	4	5	78%
Conversion of Town Council offices to Tourist destination - Ledbury	Tourism	This would involve relocation of the Town Council to the Masters House to allow repurposing of the existing building for holiday let and wider tourism/local facilities to generate revenue and add to the Towns Heritage Tourism offering	£500	2	5	3	4	1	3	4	4	65%
Relocation of Playing fields - Ledbury	Community Space	Relocation of the playing fields including an up-grade of pitch type and facilities to support strong community involvement in sports – requires circa 5ha identified potentially on land adjacent to little Marcle employment site	£1,500	4	4	2	2	2	3	4	5	65%
Viaduct Student Accommodatio n	Housing	Potential for student accommodation with accessibility via Ledbury rail station to learning centres in Hereford	£3,500	4	3	0	4	0	4	5	4	60%
Skills Development - Ledbury. Leominster and Bromyard	Skills Investment	To support the town's viability as a thriving balanced economy, the town needs to develop integrated and forward-looking skills development capacity to support its residents and to attract inward investment. The Skills Foundry project, developed as a collaboration between NMITE, HCA and Rural Media as part of Hereford's Stronger Towns Funding bid, aims to include Herefordshire's market towns in a hub and spoke delivery model and will actively engage with Ledbury.	£500	5	4	4	4	5	4	5	5	90%



PROJECTS	THEME	DESCRIPTION	Indicative Cost (,000)	Contribution to Zero Carbon	More Visitors and Inward Investment	Increased GVA	Increased Business Diversity	Higher Skills	Leads to Better Population Balance	Greater Equity	Equality Agenda	Score
Canal restoration link to skills – training facility - Ledbury	Skills Investment	Canal Trust and HCT led skills programme to include NMITE and a local skills/training access point for reskilling/through-life learning.	£1,000	5	4	3	3	5	3	5	5	83%